THE C	APITAL STRATEGY	/ & GEN	ERAL F	UND PF	ROGRAI	ИМЕ 20°	19/20 TO	2024/25	
	INTRODUCTION								
1.	INTRODUCTION  The purpose of this report is to update the Capital Strategy and to inform Council of any major changes in the overall General Fund (GF) Capital Programme for the period of 2019/20 to 2024/25, highlighting the changes in the programme since the last reported position to Cabinet in February 2019. The net result of the changes since the previous report is that the GF programme has increased by £334.26M.								
2.	The increased inverse recent years due to services and opposincreasing need to over the medium to	o econor rtunities have su	mic unce for the r	ertainty. I esidents	n order of Sout	to delive nampton	r the bes there is	t an	
3.	Having a clear capital strategy and programme enables service manager's certainty and the ability to respond to changing demands in their services. The capital budget proposals put forward as part of this report reflect the anticipated needs of the Council over the next 5 years.								
	THE FORWARD CAPITAL PROGRAMME								
4.	Table 1 shows a comparison of the latest capital expenditure for the period 2019/20 to 2024/25 compared to the previously reported programme.								
	Table 1 – Programme Comparison								
	Reported Programme	2019/20 £M	2020/21 £M	2021/22 £M	2022/23 £M	2023/24 £M	2024/25 £M	Total £M	
	Latest	88.09						728.77	
	Previous	88.09	249.71	15.00	41.51	0.20	0.00	394.51	
	Variance	0.00	69.31	106.98	97.80	43.22	16.95	334.26	
					NE	: Tables in	clude round	ed figures	
5.	Table 2 below deta shows an increase				•	gramme	by Portf	olio and	
6.	Paragraphs 14-28 portfolio programm					_	•		

	Table 2 - Changes in Portfolio Progra	mmes				
7.	Table 2 Onlinges in Fortione Fregra	Latest Programme	Previous Programme £M	Total Change £M		
	Adult Care	1.14	1.14	0.00		
	Aspiration, Children and Lifelong Learning	125.91	89.65	36.26		
	Green City	21.00	0.00	21.00		
	Healthier and Safer City	10.84	10.84	0.00		
	Homes and Culture	20.09	2.52	17.57		
	Leader	64.33	31.43	32.90		
	Place and Transport	269.41	51.22	218.19		
	Resources	216.05	207.71	8.34		
	General Fund Programme	728.77	394.51	334.26		
		NB: 7	ables include ro	unded figures		
	approvals sought from paragraphs 9, 10 and 11 below and as detailed in annex 2.1. New additions total £349.94M and are offset by reductions to the programme of £15.68M.  Details of the major projects are given in paragraphs 14-28. Annex 2.1 show that a number of major projects being added to the programme are subject to a full business case (FBC) being completed and therefore approval to spend will be sought via the appropriate delegation, these total £320.46M.					
	that a number of major projects being a full business case (FBC) being com	added to the pleted and the	orogramme a refore appro	are subject val to spen		
9.	that a number of major projects being a full business case (FBC) being com	added to the poleted and the gation, these £320.46M to the proval to spen	orogramme a refore appro total £320.46 ne capital pro d will be sou	are subject val to spen SM. ogramme, t		
9.	that a number of major projects being a full business case (FBC) being comwill be sought via the appropriate delease.  Approval is sought for the addition of the funded as set out in annex 2.1. Approval is sought for the addition of the funded as set out in annex 2.1.	added to the poleted and the egation, these £320.46M to the proval to spend FBCs product spend of £29	orogramme a refore appro total £320.46 ne capital pro d will be sou ced.	are subject val to spen SM. ogramme, to ght once th		
	that a number of major projects being a full business case (FBC) being committee will be sought via the appropriate delegation of the funded as set out in annex 2.1. Approjects have been fully developed an Approval is sought for the addition and	added to the poleted and the egation, these £320.46M to the proval to spend of FBCs product spend of £29 annex 2.1.	programme a refore appro total £320.46 ne capital pro d will be sou ced. 0.48M to the	are subject val to spen SM. ogramme, to ght once th GF		

13. Table 3 – Major Schemes by Programme

Programme	Major Project	2019/ 20 £M	2020/ 21 £M	2021/ 22 £M	2022/ 23 £M	2023/ 24 £M	20: 2 £
	Community Safety	1.83	3.76	2.25	0.00	0.00	0
	City of Culture	0.00	0.26	0.25	0.00	0.00	0
	Arts & Heritage	0.23	1.60	0.00	0.00	0.00	0
Communities	Sport & Recreation	0.00	0.75	0.00	0.00	0.00	0
culture & homes	Outdoor Leisure	0.00	0.15	4.40	8.15	4.10	0
	Estate Improvements	1.05	0.30	0.00	0.00	0.00	0
	Supporting Independent Living	0.53	0.80	0.32	0.00	0.00	0
	Other	0.05	0.72	0.00	0.00	0.00	0
	Green City Charter	0.00	5.00	4.00	4.00	4.00	4
	Open Spaces	0.00	0.16	0.35	0.00	0.00	0
Green	Play Area Improvements	0.46	0.90	0.00	0.00	0.00	0
City	Parks Development Works	0.29	1.39	0.00	0.00	0.00	0
	Solar Powered Bins	0.15	0.85	0.00	0.00	0.00	0
	Other	0.28	0.01	0.00	0.00	0.00	0
	Bridges Programme	0.97	0.44	0.00	0.00	0.00	0
	Highways Programme	11.80	9.62	7.20	7.80	7.80	7
	Integrated Transport	17.31	8.56	0.90	5.90	0.00	0
	Fleet Investment	1.59	6.70	2.36	2.00	2.00	2
Place	Flood Risk Management	0.02	0.98	0.00	0.00	0.00	0
Shaping	Connected Southampton	0.00	40.67	50.10	41.46	22.00	1
	Additional Pavements	0.00	0.50	0.50	0.50	0.50	0
	Bitterne Community Hub	0.24	0.30	32.60	0.00	0.00	0
	Heart of the City	1.81	1.63	0.00	0.00	0.00	0
	Other	0.78	1.53	0.00	0.00	0.00	0
	Digital & IT	5.33	2.55	0.00	0.00	0.00	0
Successful sustainable	Resources	1.55	0.80	0.00	0.00	0.00	0
business	Smarter Ways of Working	0.00	2.15	1.00	1.00	1.00	1
	Property Investment Fund	20.13	180.12	0.11	26.70	0.00	0
	Early Years Expansion	0.30	0.23	0.23	0.23	0.00	0
	Primary Review & Expansion	9.15	0.49	0.03	0.04	0.00	0
	School Capital Maintenance	3.04	2.68	2.00	2.00	1.92	0
Wellbeing	Secondary Review & Expansion	8.08	40.58	11.56	0.00	0.00	0
vvenbering	Newlands Hearing Centre SEND Review &	0.00	0.49	0.60	0.02	0.00	0
	Expansion Childrens Services -	0.00	0.00	0.00	39.00	0.00	0
	Residential/Ass'ment Unit	0.00	1.05	1.06	0.40	0.00	0
	Health & Adult Social Care	0.54	0.20	0.10	0.10	0.10	0
	Other	0.58	0.10	0.05	0.00	0.00	0
	TOTAL	88.09	319.02	121.98	139.31	43.42	16

	MAJOR PROGRAMME CHANGES							
	Aspiration, Children and Lifelong Learning Portfolio - £36.26M Increase							
14.	Newlands School Hearing Impaired Unit (£1.11M addition)							
	A new provision for severely or profoundly hearing impaired children within an inclusive setting. The plan is for the resource base to be open in September 2021. This will be a dedicated unit, equipped to support our young people. This will be funded by council resources, unless suitable government grant funding can be obtained.							
15.	Schools Condition Allocation (£7.92M addition)							
	Following recent school condition surveys a programme of works has been identified to ensure suitable, safe learning environments for every child. This will be fully funded by government grant.							
16.	SEND Review (£39.00M addition)							
	The Children's and Families Act 2014 has introduced Education, Health and Care Plans. These replace the Statement of Special Education Needs. As a consequence the number of children with Special Education Needs has increased significantly both nationally and in Southampton. There is an immediate and significant pressure on SEND provision in the City. The existing provision is at capacity and as a consequence the City Council is having to use independent places to meet this demand at significant cost. A significant proportion of these places are outside of the City. This pressure is acute in the secondary sector. This project will redesign the SEND provision in the City to provide quality places, by maximising existing resources and expanding where necessary. At this stage of the project approval is sought for the addition to the programme; works will not commence until a full business case has been reported to Council Management Team and Cabinet. This will be funded by council resources, unless suitable government grant funding can be obtained.							
17.	Children's Services - Residential/ Assessment Unit (£2.51M addition)							
	This project will provide Council owned and managed children's residential care provision on a medium to long term basis as well as providing emergency and assessment care. The current residential need indicates that this service is best provided in-house rather than in the private market. The weekly cost of children's home provision is rising, particularly when additional therapeutic packages are required.							
	Additionally the residential assessment units will be able to prevent children coming into emergency residential placements and there will be significant cost avoidance savings.							
	This will be funded by council resources.							

#### **Green City - £21.00M Increase**

18. Green City Charter Initiatives (£21.00M addition)

The delivery of the Green City Charter commitments will require both revenue and capital funding. It is recognised that with this being a central government priority, as with air quality, significant funding pots are likely to be made available to support sustainability and climate change initiatives into the future. As well as delivering some short term initiatives the council will need to do the analysis and prioritisation necessary to develop viable business cases to facilitate successful bids once funding pots are made available; these will be reported to senior management and Cabinet as appropriate.

#### Homes & Culture - £17.57M Increase

19. Outdoor Leisure (£16.85M addition)

The Outdoor Sports Centre is the city's main venue for outdoor sports provision. The facility was built in the 1930s and whilst there has been some investment it needs a significant refurbishment to meet the sporting needs of the city but also to play its role in improving the health of the city. There has been significant public consultation in recent years and this has clarified the priorities for the site; working in partnership with the Football Foundation and Sport England. This will be funded by contributions and council resources.

#### Leader - £32.90M Increase

20. Bitterne Community Hub (£32.90M addition)

This project involves the delivery of a community hub in Bitterne. This will be a community facing provision including leisure, library and health services and facilities and potentially other services; replacing an aged library and leisure centre. The aim is to benefit from synergies of integrated working, economies of scale, improved service provision targeted at a deprived area of the city and to help sustain the local District Centre. Work is being undertaken to finalise the funding for the project, currently it will be council resources which will be offset by an additional income generated.

#### Place & Transport - £218.20M Increase

21. Connected Southampton (£155.73M addition)

Following the adoption of the Council's Local transport Plan 4 (Connected Southampton 2040), the council has established a clear strategy to ensure the city and wider city region is connected and supports strong a sustainable economic growth of the city and Solent sub-region, whilst supporting the Green City Charter. The Council is embarking on the development of a major transport infrastructure project pipeline alongside streamlining its own transport functions that will deliver efficiencies and quality service provision. The key sub-programmes that define the Connected Southampton 2040 Project which define the medium implementation plan to 2025 are:

- (1) Transforming Cities Fund (TCF) A transport infrastructure programme (£110M) focussed on changing the way people travel to support the uptake in more sustainable travel options walking, cycling and public transport.
- (2) Northam Rail Bridge (£46M) A major highway infrastructure project.

22. Highways Programme (£36.00M addition) This addition is to maintain the rolling programme of investment into the City's highways network. Works will be funded by Government grants and council resources.  23. Play Park & Open Spaces (£1.20M addition) Following an audit of all 97 play sites across the City, this project plans to prioritise the 15 most in need of refurbishment works. It is anticipated this will take place over 2 years, work will then be undertaken on the remaining parks & open spaces across the City. The programme will not generate any savings on existing budgets, but upgrading play equipment will minimise the risk of pressure building on future years' maintenance budgets and encourage use of these facilities, promoting better health and wellbeing. This will be funded by contributions and council resources.  24. Integrated Transport Programme (£9.20M addition) Following grant bids to central government, there is often a requirement to provide 'Match funding'. The following projects will be subject to this commitment from the Council before the project can proceed:  (1) Adanac Park (Frogmore Lane)— Park & Ride scheme will require additional highways works (£1M);  (2) West Quay Road Realignment (£0.50M) — to improve access to the port and enhance the proposed new development on the Leisure World site. Future development of a wider scheme is estimated at £50M, with a potential contribution of £10M from the Council, for which approval will be sought at a later stage once the bid outcome is known. Construction estimated to start no earlier than 2023/24.  (3) Transforming Cities Fund — If the grant determination from DTT is at the high or medium level of the bid there will be an obligation for SCC to fund £900k in each of the next three years (£2.70M).  (4) Mayflower Quarter public realm improvements (£5.00M) This will be funded by Council resources.  25. Additional Pavement Investment (£2.50M addition) Investment of £0.50M per annum to improve pavement infrastructure across the City, to be funded by		(3) SCC Transport Review - Council wide review of all SCC transport service provision and workplace related operational transport use. To identify efficiencies, savings and service enhancements (no capital spend required).
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07		To introduce a vehicle replacement programme for the next 5 years, to ensure that there is sustainable service delivery. Currently, there is no programmed replacement strategy and a number of vehicles have passed their expected useful life. This is generating overspends on fuel, damage and repair costs and, in some cases, external lease costs to cover for failed
27. Smart Ways Of Working (SWoW) (£6.15M addition)		Resources - £8.33M Increase
	27.	Smart Ways Of Working (SWoW) (£6.15M addition)

	Capital Receipts CIL S106	(7.57) (12.59) (8.87)	(1.72) (4.13) (0.53)	11.20 7.11 9.03	1.91 (9.61) (0.37)	(2.33) (0.50) (0.15)			
		` ,	,			, ,			
l		(7 57)	>	44.00	4.04				
	Resource	Balance B/Fwd £M	to Date 2019/20 £M	To Current Programme £M	Funding £M	Receipts 2019/20 £M			
	Table 4 – Available	Balance	Received	Allocated	Available	Anticipated			
				DIE TESUUTUES	•				
32.	Table 4 shows the	current lev	el of availa	hle resources					
31.	It should be noted based on prudent The majority of the are non-ring fence passported to thesany updates report grants not material reconsidered.	that the reassumption ese grants d. Howeve e areas. T ted as part	vised Genens of future relate to fun rin 2019/20 hese assumon the mor	ral Fund Capi Government ding for school those grants options will be othly monitorin	Grants to bools and trans have been monitored grocess;	e received. asport and closely and			
_	to the General Fur Housing schemes	nd capital p	rogramme t	to support the	•	•			
30.	<ul> <li>Direct Reve</li> <li>Capital Receipts fr</li> </ul>			Buy (RTR) n	ronerties a	re nassed			
				rom other boo	lies; and				
	<ul> <li>Contribution</li> </ul>	ns from thir	d parties;						
	<ul> <li>Council Res assets;</li> </ul>	sources - C	apital Rece	ipts from the	sale of Ger	neral Fund			
			•	ipts from the					
	Council Res	sources – E	Borrowing;						
29.	The resources whi follows:	ch can be	used to fund	d the capital p	rogramme	are as			
	CAPITAL RESOU	RCES							
	A full 5 year progra appraised and pric capital programme	amme is cu pritised it w	ırrently bein ill be preser	g compiled, on the state of the members of the state of t	nce it has lers for addi	peen fully tion to the			
	Following a period undertake projects					•			
28.	IT Investment (£1.								
	technology for toda will support employ This will be funded	yee wellbe	ing.	·	tly the full p	orogramme			
	available for us to work.  SWoW will ensure we have flexibility, modern working environments and								
	SWoW is a progra way we work. It ind software, the envir	cludes proj conment we	ects to char	nge the physic	cal IT we us	se, including			

33.	The table shows that the largest resource currently available is Community Infrastructure Levy (CIL) funding. There are a number of potential large scale infrastructure projects in the future that could utilise this funding, for example flood defence infrastructure.							
34.	Funding for the capital programme has previously been heavily reliant on capital receipts from the sale of Council properties. These receipts have always had a degree of uncertainty regarding their amount and timing, but the economic climate has increased the Council's risk in this area. To reduce this risk properties that are not yet on the market have been removed from the assumptions of what is available to fund the programme.							
35.	Table 5 below shows the previous and current capital receipt assumptions, together with the actual receipts received in year for the General Fund. There has been no movement since the last reported position.							
36.	<u>Table 5 – 0</u>	General	Fund Ca	pital Red	ceipts Es	stimates		
	Forecast	B/Fwd £M	2019/20 £M	2020/21 £M	Total £M			
	Latest	7.57	4.05	0.00	11.62			
	Previous	7.57	4.05	0.00	11.62			
	Variance	0.00	0.00	0.00	0.00			
	*No further	receipts	s from 20	)20/21 to	2024/2	5		
	OVERALL	CAPITA	AL PRO	GRAMM	E			
37.	Tables 6 and 7 show capital expenditure by portfolio and the use of resources to finance the General Fund Capital Programme up to and including 2024/25. Annex 2.2 provides details of each portfolios latest programme and the financing of that programme.							
38.		rease is	due to th	ne previo	usly agr	n the programme in 2020/21. This eed investment in the existing		

39.	Table 6 - Capital Expenditure by Programme									
		2019 £N		2020/2 £M	21	2021/22 £M	2 2022/23 £M	3 2023/24 £M	2024/25 £M	Total £M
	Adult Care	C	).54	0.2	20	0.10	0.10	0.10	0.10	1.14
	Aspiration, Children and Lifelong Learning	21	21.15		51	15.54	41.69	) 1.92	0.00	125.91
	Green City	C	0.00	5.0	00	4.00	4.00	4.00	4.00	21.00
	Healthier and Safer City	3	3.42	4.8	35	2.57	7 0.00	0.00	0.00	10.84
	Homes and Culture	C	).26	2.8	38	4.65	5 8.15	4.10	0.05	20.09
	Leader	2	2.23	2.6	59	32.71	26.70	0.00	0.00	64.33
	Place and Transport	33	3.66	72.5	58	61.41	57.66	32.30	11.80	269.41
	Resources	26	5.84	185.2	21	1.00	1.00	1.00	1.00	216.05
	Total	88	3.09	319.0	)2	121.98	3 139.31	43.42	16.95	728.77
	Table 7 – Use of R		_	20/04	00	04/00	0000/00	0000/04	0004/05	T-1-1
		2019/20 £M	_	20/21 EM		21/22 : EM	2022/23 £M	2023/24 £M	2024/25 £M	Total £M
	*CR - GF Borrowing	(34.75)	(22	4.15)	(5	9.21)	(89.32)	(15.00)	(11.78)	(434.21)
	Capital Receipts	(7.94)	(;	3.79)	(	1.74)	(0.00)	(0.00)	(0.00)	(13.47)
	Contributions	(5.63)	(10	0.32)	(	6.05)	(5.25)	(3.50)	(2.50)	(33.25)
	Capital Grants	(32.94)	(7	79.69)	(	54.98)	(44.73)	(24.92)	(2.67)	(239.93)
	Revenue Financing	(6.84)		(1.07)		(0.00)	(0.00)	(0.00)	(0.00)	(7.91)
	Total Financing	(88.09)	09) (319.		(1:	21.98)	(139.31)	(43.42)	(16.95)	(728.77)
	*CR – Council Reso	urces				N	B: Table	s include	rounded	d figures
41.	Table 7 demonstrates that the most significant amount of funding for the General fund programme is provided by Council Resources, which at present, will be mainly through borrowing. Borrowing costs are in the main met within a central provision, which is detailed within the revenue budget.									
	Every effort will be made to explore external funding opportunities to reduce the need for borrowing. Should grants or contributions be made available to the Council in the future, these will be reported as part of the routine financial monitoring process.								ilable to	
	CAPITAL STRATE	GY								
42.	The Council needs to have a fit for purpose Capital Strategy to ensure that all the Council's priorities are accounted for in the allocation of resources to the capital programme. A review has therefore been undertaken to update the Capital Strategy for the period 2019/20 to 2024/25 and this is attached in Annex 2.3.									
43.	Within the Prudenti requirement to proceed the second second representation with the process of the second representation of the sec	duce a ca ney reco	apit mm	al stra	ate oe	gy. Th includ	ne guida ed in a	ance out capital s	lines a r strategy:	number of
	<ul><li>The strategy</li><li>Clearly set of</li></ul>				-		-			ıncil;

44.	<ul> <li>There should be a clear link to the treasury management strategy, therefore including prudential indicators;</li> <li>Focus on commercial activity and associated risks;</li> <li>Long term impact and liabilities of decisions being undertaken;</li> <li>Knowledge and skills of responsible officers.</li> </ul> Prudential Indicators are an indication that capital investment planning and the Authority's borrowing decisions are prudent and sustainable. HRA prudential indicators by statute are ring-fenced and are calculated separately. The prudential indicators have been set for the forthcoming period and comprise of three main components relating to:-
	<ul> <li>Capital Expenditure – Estimates of capital Expenditure and capital Financing, Current and Estimated Movement in the capital financing requirement i.e. the Authority's underlying need to borrow;</li> <li>External Debt – Current and Estimated Movement in Gross debt. Authorised limits for borrowing set by the Authority and the Operational Boundary for total external debt (excluding investments) and separate identification for borrowing against debt and other long term liabilities. Other indicators outline the estimated movement in Borrowing Requirement and loans over the forthcoming five year period; and</li> <li>Affordability – the Ratio of Financing costs to Net Revenue Stream – this indicates the revenue implications of capital expenditure required to meet borrowing costs.</li> </ul>
45.	In setting the indicators, the Authority will also take into account Minimum Revenue Provision (MRP) to set aside amounts for repayment of debt over the loan period or an equitable amount in line with Capital Regulations. The Council's MRP policy is detailed in Annex 2.3(a), and requires approval as part of this report.
46.	<ul> <li>In preparing the capital strategy, the Authority will also take into account:</li> <li>The Council's treasury strategy, approved by Governance on 10<sup>th</sup> February 2020;</li> <li>The Council's investment strategy which is detailed in Annex 2.3(b) and requires approval as part of this report.</li> </ul>

Annexe	Annexes					
2.1.	Variations to the General Fund Capital Programme					
2.2.	General Fund Capital Programme – Scheme Details					
2.3.	Capital Strategy 2019/20 – 2024/25					
	2.3(a) MRP Strategy					
	2.3(b) Investment Strategy					